



STATE OF OREGON

INTEROFFICE MEMO

Governor Atiyeh

DATE: February 7, 1980

FROM: Robert W. Smith

SUBJECT: Governor's Review of Policy Issues

Attached is a long list of policy issues, potential policy issues, and assorted new ideas which are designed to stimulate your thinking in planning for the next budget cycle. The list has been compiled by our budget analysts interacting in brainstorming sessions and constitutes virtually every idea our people could think of. Some are good, some are bad, but I thought it best to present all of the ideas and issues as a first cut.

We are scheduled to discuss this list with you on ~~February 14~~ at which time it hopefully can be whittled to a manageable number. The budget analysts can then perform additional analysis on issues that you or your staff feel are important. It is also anticipated that you or your staff may wish to add other issues to the list which did not occur to us.

RWS:eb

Attachment

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Feb. 15 -- 8:00/9:00 - Conf. Rm.
Feb. 20 -- " "

POLICY ISSUES

First Draft

Prepared by the
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POLICY ISSUES

GENERAL

All Agencies

Issue:

Establish "Governor's Goals" early in the budget preparation cycle and communicate these goals to all agencies to be used in budget development.

These goals might include the following:

Energy -- All agencies should attempt to achieve energy conservation for both their own programs and the public in 1981-83 budget proposals.

Regulation -- All agencies should attempt to simplify existing regulatory programs or eliminate unnecessary regulations.

Volunteerism -- Agencies should make maximum use of volunteers and volunteer organizations in their budgets.

Helping People Help Themselves -- Agencies should develop or expand programs which help people to help themselves.

Strengthening the Family -- Programs which are designed to strengthen the role of the family should be expanded or developed. For example, the family weekend, marriage encounter, and engaged encounter programs.

New Positions -- Agencies should avoid requesting new positions which are not offset by the abolishment of existing positions.

Federal Grants -- Agencies should not request authority to continue federal grant programs which do not meet the Governor's policy.

Issues:

1. Develop guidelines for administration and legislation to follow in allowing new licensing boards to be established similar to those recently published by the State of New York.
2. Reduce or eliminate income and property taxes for median and low income elderly rather than collecting and redistributing taxes to these groups through costly state programs.
3. All state agencies should revise service eligibility procedures to reduce or eliminate "in person" office visits to reduce costs and conserve energy.
4. Should we propose an income tax cut?
5. Should ^{look @ more} state government be decentralized? Should central staff be converted to field services and located throughout the state?
6. Should the state subsidize intra-state air carriers to increase frequency and coverage to state employes, mail, and freight?
7. Modify the 1.6 percent position limitation to exclude CETA, WIN, gifts, grants and contracts, and forestry nursery positions; and reduce limit accordingly.
8. Provide interest subsidy or other financial incentives for state employes who cannot afford to accept transfers or promotions because of high interest rates and inflation in real estate values.
9. Establish mandatory job rotation program for management employes. For example, central staff would be required to work on field or line assignments, field staff would be required to central office or staff assignments.
10. Should the state consolidate the administrative hearings function into a Division of Administrative Hearings?
11. Should the state withdraw from the Social Security System?
12. Should the state complete the Department of Transportation Microwave Communications System? —
- ✓ 13. Should the state provide financing for county court costs as a means of revenue sharing?
14. Should the state eliminate the Commission for Women or support Commission for Blacks, Hispanics, etc?
15. Should the state develop a self-insuring unemployment compensation program and develop a statewide fund to finance it?
16. Should the state assume the employe cost of social security as a new fringe benefit?

POLICY ISSUES

ECONOMIC DEVELOPMENT AND CONSUMER SERVICES

State Accident Insurance Fund (SAIF) Corporation

Issues:

- 1. Should legislation be proposed to remove the requirement that Board of Directors' meetings have to be public meetings?
- + 2. Should the State of Oregon as an employer become self-insured, or bid insurance coverage for workers' compensation rather than automatically insuring with SAIF?

Department of Agriculture

Issues:

- + 1. Should the Department of Agriculture combine and/or coordinate its various inspection programs which deal with regulation of retail services?
- + 2. Should Agriculture and Health combine and/or coordinate inspection functions in the areas related to public health and sanitation?
- 3. Should Oregon ban the use of petrochemical herbicides and pesticides? Re: The initiative petition currently being circulated.
- GSA 4. Does the Department need a new location for its Weights and Measures Division, and if so, where should it be located?
- 5. Should the international marketing efforts of the Department of Agriculture and Economic Development Department combined?
- 6. Does the Department need to improve its predator control programs?

Department of Commerce

Issues:

- cte 1. Should the state continue to require both licensing and 100 percent inspection of building trades? This results in higher housing costs because of permit fees and an implicit labor cost premium included for licensing.
- + 2. Should the use of the Uniform Building Code be reexamined relative to applicability and cost implications?

- LEE 3. Should Consumer Services (protection) be transferred to the Department of Justice?
- 4. Should the Fire Standards and Accreditation Board be brought back within the Department of Commerce, or should the Fire Marshal's Office and Fire Standards Board be combined under a separate commission directly responsible to the Governor?
- 5. Could the examination function of the Banking Division be combined with other examinations performed by FSLIC, Corporations Commission, etc?
- + 6. Should the state drop licensing of real estate agents and license only brokers?
- LEE 7. Should there be a Division of Occupational Licensing? This would combine a number of licensing functions within the Department, plus those from outside such as the Teacher Standards and Practices Commission.

Economic Development Department

Issues:

- DED 1. Should the policy directions of the Department be clearly stated? For example: Types of "industry" to be sought; markets to be developed, etc? Also, should the basis be maintenance, expansion, and/or economic diversification within these areas?
- 2. Should a small business revolving bond fund be established similar to the Ports Revolving Fund?
- 3. Should the revenue bonding program be expanded to include small businesses?
- 4. Should the Ports Revolving fund be expanded in size and function? For example, to assist in development projects not strictly related to port facilities such as expansion of the Portland Coliseum or creation of a convention center outside of Portland?

State Fair and Exposition Center

Issues:

- + 1. Facility construction and financing alternatives.
- FR. BRD 2. Level of horse racing at the Fairgrounds including facilities needs.
- + 3. Should the fairgrounds be expanded to serve as convention center or replace livestock exposition center in Portland?
- + 4. Should the State Fair be made a public corporation?

Bureau of Labor and Industries

Issues:

- 1. Should the Commissioner be appointed rather than elected?
- 2. Should the Apprenticeship and Training Division be transferred to the Employment Division?
- VA 3. Should the Wage and Hour Division be transferred to the Department of Justice?—
- LEE 4. Should the Private Employment Agency Licensing Section be transferred to the Department of Commerce?
- 5. Should the Civil Rights Section be headed by a Commission?
- 6. Should the Civil Rights statutes be rewritten to clarify procedures?

Oregon Liquor Control Commission (OLCC)

Issues:

- 1. Should the OLCC be converted to a public corporation?
- + 2. Should the enforcement function be transferred to the Department of State Police?
- + 3. Should the agents' commission structure be modified to provide an incentive for greater service to the public?

Public Utility Commissioner

Issue:

- + Should Oregon encourage the use of commuter buses and private van service by deregulating present obstacles to greater utilization of these transportation alternatives?

Department of Veterans' Affairs

Issues:

- + 1. Should veterans home loan rates be raised toward the general market level? This would appear more consistent with original intent and would also provide more funds for loans outside the bond market. Present rate on Veterans' Home Loans is 5.9%, about half the commercial rate. The Governor questioned this, at a recent staff meeting in view of bond rates above seven percent, and the original intent of the program.
- 2. A related question would be: Should the Department of Veterans' Affairs, Department of Commerce Housing Division lending functions be

combined? They are quite similar in nature and we may be running out of veterans.

- 3. Should fraud control measures be tightened in the veterans loan processing? There are reports from analysts that individuals are receiving loans who are not assuming them and who do not qualify.
- + 4. Should those people that have served in the National Guard become eligible for veterans' loans? Traditionally, their "length of service" has been too short in terms of the number of days active duty credited.

Workers' Compensation Department

Issues:

Governor's Task Force Issues:

1. Should Oregon adopt a wage loss system? (HB 3125, 1979 session)
2. Should the state continue to operate Callahan Center? Alternative uses for the facility?
3. Should the state continue Field Services Division or transfer to insurance carriers and self-insured employers all vocational assistance responsibilities?
4. Should the Workers' Compensation Department regulate private rehabilitation individuals, agencies, facilities?
5. Should Oregon establish a state rating bureau to establish workers' compensation rates?
6. Should the state return operation of OSHA to feds, and operate a state funded safety consultation program instead?

Non-Task Force Issue:

- YES +
WORK OUT
7. Should the Workers' Compensation Board and the Department be further separated (administrative functions)?

POLICY ISSUES

EDUCATION

Arts Commission

Issues:

- 1. Should the One Percent for Art program be restricted to only certain kinds of new structures?
- 2. Should the One Percent formula be modified to allow up to one percent?

Department of Education

Issues:

- 1. Should the Oregon State School for the Blind be combined with the Oregon State School for the Deaf on a common campus?
- 2. Should community colleges be allowed to collect state full-time equivalent support for project advance type courses attended in high school for which Basic School Support is also paid?
- 3. Should Oregon have mandatory public kindergartens?
- 4. Should Oregon increase Basic School Support beyond the present 40 percent level?
- RE-EXAMINE + 5. Should Oregon revise its funding formula for community colleges to more accurately recognize the impact of fixed versus marginal costs?
- 6. Should the Department of Education license and regulate all private schools?
- 7. Should Oregon eliminate any requirement to attend school beyond grade ten?
- 8. Should Oregon redefine the roles of community colleges and higher education institutions to eliminate competition?
- 9. Should Oregon schools maintain permanent immunization records for all elementary and secondary school children?
- 10. Should the Basic School Support Fund be consolidated with all other forms of Categorical Aid in order to reflect the true level of state support?
- 11. Should the Categorical Aid formula be modified to reflect per capita funding?

Educational Coordinating Commission

Issue:

EXAMINE

Should the Educational Coordinating Commission be given the responsibility for classification of community college courses to determine eligibility for state full-time equivalent support?

Department of Higher Education

Issues:

1. Should the full-time equivalent Funding Formula be replaced with program budgeting? +
2. What is the state's role in financing continuing and off-campus education? —
3. Should academic salary increases be reviewed and given special consideration separately from classified salary increases? +
4. Should the current method of setting tuition rates be revised? +
5. Should the state subsidize foreign students? —
6. Should the state attempt to close an institution of higher education? —

LOOK @ INNOVATIVENESS - 1/2

Department of Higher Education
UOHSC and Public Service Units

Issues:

1. Should we create the University Hospital as a private non-profit corporation (similar to concept of SAIF corporation)? +
2. Should Gifts, Grants, and Contracts positions in Higher Education be exempt from the position limitation? Should University Hospital positions be exempt from the position limitation? —
3. What level of "charity allowances" or indigent patient care should the state General Fund support at University Hospital? —
4. What level of "teaching costs" should the state General Fund support at University Hospital? +
5. Based on the issues of supply and demand, and educational access for Oregon students, what enrollment levels are appropriate for the Medical School, Dental School, and Nursing School? —
6. What "quality" in the Health Sciences Center is Oregon willing to finance? +

i.e., - faculty - student ratios
- faculty coverage in new areas of treatment and research.

POLICY ISSUES

HUMAN RESOURCES

Commission for the Blind

Issues:

1. Role of the Commission. Should the Commission assume responsibility for all social services to the blind?
2. Business Enterprise program. What should be the level of state support?
3. Industries program. Should the Commission develop permanent full-time jobs for the blind in Industries or should it be a training program only?
4. Field Offices. Should the Commission combine its field offices with Vocational Rehabilitation Division offices?
5. Housing. What are the Commission's housing needs and how can they be met?

Department of Human Resources
Office of the Director

Issues:

1. Should programs to deal with the impact of domestic violence be initiated?
2. Should funding to assist displaced homemakers be continued?
3. Should social service program responsibilities be redefined and consolidated at either the state or local level?
4. Should General Fund be provided to weatherize homes of the elderly, poor?
5. Should a housing rehabilitation program for the elderly be initiated?
6. Should we establish a cost of care reimbursement principal to all state institutions?

Department of Human Resources
Adult and Family Services Division

Issues:

1. Should we reduce or eliminate grants to nonneedy relatives on public assistance?

2. Should school travel allowances for public assistance recipients be eliminated?
3. To the extent possible, the Division should substitute computer match classifications and telephone interviews for in-person interviews to determine program eligibility, certifications or recertifications.
4. Develop tax incentives to achieve increased relative responsibility for Aid to Families with Dependent Children and public assistance recipients, to reduce program costs.
5. Restrict ownership of cars by welfare recipients -- include allowance in welfare grants for transportation costs for recipients who do not own cars.
6. Should the state transfer all "direct service" programs left in Adult Family Services Division to other divisions and make Adult and Family Services Division strictly a cash payment and medical insurance agency.

Department of Human Resources
Children's Services Division

Issues:

1. Establish state "foster child" program. Contributions in support of children in substitute care programs would be tax deductible. A coordination program could be established within the Division to solicit payments and offset General Fund costs.
2. Role. Which children should Children's Services Division (CSD) serve?
3. Strengthening families. How can CSD move from residential care to in-home services to families?
4. Provider Contracts. Should CSD change its method of developing contracts so that it identifies needs and receives proposals and budgets from providers prior to developing its biennial budget?
5. Planning. How can state planning for children be strengthened so that programs are built around identified needs and the state is not put into position of assuming programs started by others?
6. Training Schools. What should be done about overcrowding? Should statutes be changed so that only children convicted of felonies can be sent to training schools? Should a third institution be built? How can programs between Hillcrest and MacLaren be equalized?
7. Day Care. Should a separate day care agency be created to take the pressure off CSD? Should local government assume responsibility for day care? How can employers become involved in day care? Should cooperative day care programs be expanded?
8. Mental Health. Which agency should be responsible for providing mental health services to children?

9. Contracting. Should the Department of Human Resources review its divisions' contracts to assure consistency where a provider contracts with more than one Department division.
10. Welfare benefits. Would increases in Aid to Families with Dependent Children result in lower CSD caseloads?
11. Education of children in state programs. Develop policies defining which private agencies should have education programs (i.e., Christie List); and how to provide education to other children who are the state's responsibility. How should education for these children be funded? Which agency should have program responsibility?
12. Rates to Providers. Should rates be increased so that providers' employes receive pay equivalent to state compensation?
13. Child Support. Should we have legislation introduced to require juvenile courts to order child support when state assumes responsibility for children if parents are able to pay?
14. One-time payments for children in residential care. Should the state stop making special one-time payments for special needs such as musical instruments and depend on volunteers to provide these goods?
15. Tax incentives for gifts to low income and state supported children. Should there be a tax deduction for gifts such as YMCA membership, musical instruments, clothes for these children?
16. Legal services in juvenile court. Shall the state assume them or increase subsidies to district attorneys for these services in order to improve the quality of representation in cases involving dependent children?
17. What should be the roles of the Governor's Commission on Youth and the CSD Advisory Committee? Do we need both?

Department of Human Resources
Corrections Division

Issues:

1. Should the state build new corrections facilities? If so, what type? Maximum security, protective, release. Where? Central -- Regional (being considered by Regional Jail Task Force). If not, what alternative programs should be implemented to ease overcrowding?
2. Should the Governor's budget include funding for a death penalty facility? If so, what type?
3. Should Community Corrections be continued at the current level? expanded? contracted? Should it be integrated into field services? Should parole and probation continue to be staffed at 50:1?

4. Should work release centers be continued or phased out? Should they be made available as county probation centers? How should they be funded?
5. Should prison industrial industries be operated by private industry? If so, should the state be reimbursed by inmates for state services?
6. What should be the future of mental health programs in Corrections? How effective are current programs? Should institutions or community programs be emphasized?
7. Should the farm program be continued? Should it be consolidated? Should it be made part of prison industries?
8. Should the Corrections Division Release Center be continued as a prerelease program? If not, what type of prerelease program should be initiated? Should the facility be converted to a community program?
9. Should the Board of Parole be continued or eliminated?
10. Should inmate release subsidies be continued? If so, at what level? Should a loan program be initiated?
11. What should be the future of education and vocational training programs?
12. Should institutions be brought up to American Corrections Association standards? (physical facilities health)
13. What type and level of legal aid should be provided? Contract services? staff? Public Defender? Where should it be budgeted?

Department of Human Resources
Employment Division

Issues:

1. Should job development and placement responsibilities be centered in one state agency (Employment Division) or remain spread between seven separate agencies?
2. Should the Employment Division be assigned employe recruitment and certification functions for state agencies? Senate Bill 57 surfaces the need for labor location/job location services for the state.
3. Transfer wage and hour and apprenticeship and training functions to Employment Services from the Bureau of Labor and Industries.

Department of Human Resources
Health Division

Issues:

1. Public Health. Should greater resources be put into public health, epidemiology, and less in direct services and aids to local health departments?
2. Should aid to local health departments be increased as Federal Funds dry up?
3. Inspection programs. Should the present system where counties can opt in or out of inspection programs be revised? How should fees be divided between the state and counties?
4. Emergency Medical Services. What should the state's role be as Federal Funds dry up?
5. Other Funds Revenues. Should the Health Division continue to use fee revenues for programs other than those which generated the fees?
6. Role of Health Division. Should the Health Division assume a leadership position in health and have review and coordination responsibilities over other agencies that deal in public health issues -- Department of Environmental Quality, for example?
7. Should the Health Division be abolished and other agencies assume its functions although not necessarily specific programs?
8. Examine and prioritize tax supported health services. Develop state policy on tax supported health care. Create one budget for all tax supported health services. For example, Title XIX, direct services from the Health Division, University of Oregon Health Sciences Center direct services, Kidney Association, Rehabilitation Institute of Oregon. Determine priorities between these and proposed new programs.
9. Water. Develop a state water management and health program. Use General Fund where needed for direct assistance to local water districts (including construction), technical assistance, and inspection and enforcement.

Department of Human Resources
Health Division -- Licensing Boards

Issues:

1. Develop a separate agency for licensing health licensing boards only. There is a good possibility that the Health Division administrator is going to submit legislation along these same lines.
2. Should the state abolish some of the smaller health licensing boards that operate on a very marginal basis.

3. Should the state provide General Fund to the boards?
4. Separate the Health-related Licensing Boards completely from the Health Division.
5. Abolish the Board of Social Protection.
6. Abolish the Sanitaricians Registration Board.

Department of Human Resources
Mental Health Division

Issues:

1. Should Oregon's law covering insanity pleas be tightened up? The current law has resulted in increased mental health commitments and unrealistic expectations for treatment. The cost of hospitalization is 250 percent higher than prison incarceration.
2. Abolish the Psychiatric Security Review Board and assign functions to the Mental Health Division and the county mental health programs under basic services.
3. Given the new role of psychiatric aides in training of MR/DD clients, in addition to providing basic care, should a comprehensive classification study be done to resolve recruitment and retention problems?
4. Develop a nurse registry, psychiatric aide registry program for all hospitals to relieve peak workload problems.
5. Should the MR/DD or the MED hospital programs at Eastern Oregon Hospital and Training Center be transferred to Oregon State Hospital or Fairview Hospital and Training Center.
6. Develop tax incentives to encourage families to care for MR/DD clients in the community or to contribute to a hospitalized clients support.
7. Community mental health funding alternatives need to be presented in conjunction with the Governor's Task Force. This includes refinements in definitions for "basic services."
8. Sponsor a MR or MED child for his care -- income tax deduction or credit.
9. Should be build a new Psychiatric Security Unit?

Department of Human Resources
Vocational Rehabilitation Division

Issues:

1. Role of the Vocational Rehabilitation Division (VRD). Should it assume responsibility for all social services to the physically handicapped?

POLICY ISSUES

NATURAL RESOURCES

Columbia River Gorge Commission

Issue:

What should be the future of the Columbia River Gorge Commission? merged? Should the Commission be declared an "area of critical state concern" under the Department of Land Conservation and Development statutes? What should we do to avoid federal intervention in management of the Columbia River Gorge Commission?

Pat

Department of Energy

Issues:

1. Expand alternative energy loan subsidy program to include:
 - Financing home purchases for people who currently commute more than 50 miles per day to move closer to their place of work. _____
 - Financing purchase of more fuel efficient cars. _____
2. Increase tax incentives, loan subsidies, etc. for the development of alternative energy resources. (Department of Energy has Alternative Energy Commission and task forces working on this.) _____
3. Create energy conservation revolving fund for state and local buildings. +

Department of Energy/Public Utility Commissioner

4. Activation of DRPA budget implications. _____
5. Lifeline rates. Develop rate system encouraging conservation and minimizing impact on persons with fixed incomes. _____
6. As a means of reducing "one car, one driver" travel to and from work, should Oregon offer a tax credit based on the cost of public transportation? _____
7. Should Oregon join with the State of Washington, and other states in an antitrust suit against major petroleum companies to recover excess costs generated by price fixing activities of suppliers? W
8. Should Oregon encourage the purchase of smaller more fuel efficient automobiles by offering a tax credit based on EPA mileage ratings? _____

Department of Environmental Quality

Issues:

1. Experimental Systems. This five-year effort to develop alternatives to the septic tank began in 1977-79. The issue is to end the project as scheduled after the first year of the 1981-83 biennium or to continue. +
2. Air Quality Studies. To continue these or not (they tend to identify more problems than solutions). +
3. Funding. To replace Federal Funds with Federal Funds or fee revenues to maintain program levels if EPS budget cuts materialize or -- to scale back program levels accordingly. —
4. Environmental Program Levels (Water Quality). Oregon has essentially achieved "fishable, swimmable waters" -- we are now in a maintenance mode -- it is now time to hold the line on growth or reprogram into other areas.
5. Should the state require that the Department of Environmental Quality restrictions be recorded on deeds and titles so that prospective property buyers can learn about them easily?)
6. How is the state going to deal with radioactive waste. Should the state develop radioactive waste sites? —
7. Expand use of Pollution Control Bond Fund to include grants for sewage treatment plant construction. (WHITE PAPER) —
8. Should the motor vehicles inspection program in the Portland metro area be continued as is, changed to an annual basis, or eliminated? Should it be extended to other metropolitan areas? —
9. What is the future role of the state in regulating nonpoint source pollution? —

Department of Fish and Wildlife

Issues:

1. Should hunting and angling fees be increased to maintain current program levels. Alternatives: reduce programs, increase General Fund support? —
2. Should the method of taxation of commercial fish sales be changed from a poundage to ad valorem basis? —
3. Should a new Upland Gamebird stamp (e.g., pheasant) be established to make the propagation program self-supporting? Alternatives: continue to fund from general hunting license revenues. +
4. How should we fund management nongame activities: continue minimal support from hunting and angling licenses, tax refund check off, General Fund. +

5. At what level should law enforcement activities in the State Police Game Division be funded? (Wildlife Fund/General Fund support levels.) +
6. Should we expand development of our offshore fish resources?
 - Build processing capability for ground fishery.
 - Loans financed through bonds (Economic Development revenue bonds)? +
7. If private fish hatcheries are outlawed by the Legislature, should the state replace this propagation capacity? Should we encourage further private hatchery development? —
8. If the face of continued depletion of Oregon's salmon runs, should gillnet fishing be outlawed? —

Forestry Department

Issues:

1. Should the General Fund Westside Fire Protection Subsidy be continued at the one percent level or increased to 50 percent (Eastside subsidy is 50 percent General Fund) or not be continued?
2. How should Emergency Fire Cost Fund balance be increased? Increased Harvest Tax, increased district deductible, establish ad valorem tax.
3. Funding protection from fire, insects, and disease, forest practices.
 - Level of General Fund vs. landowner/industry participation.
 - Consideration of ad valorem taxes to replace volume tax; i.e., cents per 1,000 board feet.
4. Small Woodland incentives: include tax credits expansion.
5. State Forest Nursery. Should it be established as a public corporation (it is already essentially a self-sustaining enterprise activity)?
6. What should we do to increase reforestation of federal lands?
7. Should we eliminate the use of herbicides for brush release on state forest lands and budget for hand release only?
8. Should Oregon permit continued slash burning which annually destroys millions of board feet of potential fire wood which could be used to offset the need for other forms of scarce energy?
9. Should the Service Forestry program be transferred to Oregon State University's Extension Service?
10. Should the state adopt a program which would make slash, dead trees, and other potential firewood easily accessible for cutting by Oregonians?

Department of Geology and Mineral Industries

Issues:

1. What should be the future of Mined Land Reclamation program?
Alternatives: Abolish, continue, if so, what level of General Fund support should be provided?
2. What level of General Fund support should be provided for the comprehensive Geologic Investigations program?
3. What level of activity and General Fund support should be provided for oil, gas, and geothermal regulation, assessment, development programs?
4. Should the Department be continued as a separate state agency? Should its responsibilities be divided and assigned to other agencies?

Department of Land Conservation and Development

Issues:

1. What should be the postacknowledgement role of the Department?
2. What should be the future of the Land Use Board of Appeals? Should it be continued within the Department, placed within the Department of Justice, or established as a separate state agency?
3. What should be the nature and scope of the local government program after acknowledgements?
4. Should a compensatory zoning fund be established? Should compensation for down zoning be funded from revenues generated by up zoning?
5. Where should the Coastal Energy impact program be located?
6. Should we start development of a standardized natural resources information system.

Marine Board

Issues:

1. Should boat registration fees be increased to maintain the current program level?
2. Should the agency be abolished and its function transferred or other agencies? Example:

<u>Function</u>	<u>To</u>
Boat Registration	Motor Vehicles Division
Law Enforcement	State Police or Law Enforcement Council
Scenic Rivers and Marine Facilities	State Parks and Recreation Division

Soil and Water Conservation Commission

Issues:

1. What should be the future of the agency? Should it be abolished? Should its statutes be rewritten to narrow its responsibilities?
2. Should we reconsider the 208 Agriculture designation of the agency?

Water Resources Department

Issues:

1. Should the Governor establish a comprehensive policy and program for water, protection, development, beneficial uses, impoundments, minimum stream flows, etc.?
2. Should we expand the use of the Water Development Loan Fund to other types of water projects besides agriculture; e.g., energy generation, municipal water systems?
3. At what level should the state finance assistant watermasters (state vs. local responsibilities)?
4. What level of program should we have for groundwater protection? Should we establish a well inspection fee?

PUBLIC SAFETY

New Agency

Issue:

Should there be a Public Safety Department? This would combine a number of separate commissions in a manner similar to the Department of Commerce? The focus could be broad and include such commissions as Traffic Safety, Law Enforcement, Police Standards, etc., which combine training and administrative functions, or could be limited to only training with such entities as Police Standards, Fire Standards, etc.

District Attorneys and Their Deputies

Issue:

What is the state's responsibility in providing financial support to District Attorneys and Their Deputies? At what level?

Department of Justice

Issues:

1. Should Support Enforcement Division be transferred to Adult and Family Services Division of the Department of Human Resources?
2. What are the alternatives if the Department of Justice is requested to assume nonwelfare support cases from any or all counties? What is the fiscal impact?
3. Should we propose legislation to eliminate circuit court jury trials for defendants in Motor Vehicles Division hearings concerning license revocations in implied consent cases (per Senate Bill 229, 1979)?
4. Should the state develop a Comprehensive Risk Management program for tort liability (per joint Department of General Services/Department of Justice proposal)?
5. Should we transfer consumer protection activities from the Department of Commerce to the Department of Justice?
6. Should we allow some state agencies to either contract for private counsel or hire attorneys as full-time staff?
7. Should we expand tort liability insurance to providers of foster care and other social services?

Law Enforcement Council

Issues:

1. What is the appropriate agency for coordinating the state's position on the Juvenile Justice Delinquency Prevention Act federal funding: Law Enforcement Council, Children's Services Division, or the new Juvenile Services Commission?
2. What should be the state's policy as federal funding for Law Enforcement Council programs (LEAA) declines?

Military Department

Issue:

Should the National Guard Public Service program be expanded?

Department of State Police

Issues:

1. Should the State Police receive additional troopers to carry out law enforcement activity?
2. Should the Aircraft Speed Control program be expanded?

Board on Police Standards and Training

Issues:

1. Should the budget of Board on Police Standards and Training be converted to General Fund support with the existing fee revenue treated as a General Fund revenue?
2. Should the state construct a police academy?
3. Should the state provide only basic training and discontinue elective training such as management?

Traffic Safety Commission

Issue:

Combine Traffic Safety Commission with the Department of State Police.

POLICY ISSUES

TRANSPORTATION

Department of Transportation Central Services Division

Issues:

1. Establish new program of transportation public services within the Department. Intended to help public make better use of existing transportation system. Activities would include, expanded public information, ride sharing coordinator, fuel conservation assistance, and promotion of alternative transportation modes.
2. Transfer motor carrier regulation from Public Utility Commissioner to Department of Transportation (a task force is working on this).

Department of Transportation Motor Vehicles Division

Issues:

1. Eliminate photo licensing: saves energy, reduces lines in Division offices.
2. Raise driving age from 16 to 18: reduces energy consumption, traffic fatalities, insurance costs.
3. Institute "cubic inch displacement" tax or other measures to encourage more economical automobiles.
4. Reexamine laws on suspension of drivers licenses. Do they accomplish anything? Should the law be changed so that persons cannot go to the Penitentiary for driving with a suspended license?

Department of Transportation Parks and Recreation Division

Issues:

1. Identify alternative revenue sources: day use fees, increased camping fees, increased General Fund, income tax refund "check-off," increased concessions, increased forest management (timber sales).
2. Change law to permit use of Marine Board facilities funds for improvements in state parks.
3. Transfer scenic river regulation from Marine Board to Parks and Recreation Division.
4. Should the historical activities and funding of the Division be transferred to the Historical Society?

Department of Transportation
Public Transit Division

Issues:

1. Increase operating or capital equipment assistance for local transit systems.
2. Reduce regulation of passenger carriers (buses, taxis, etc.) to encourage development of transportation alternatives, such as "jitneys" private van services, etc.
3. Provide state money to buy Canadian buses to avoid complex federal regulations which have created a backlog of bus orders. Local transit systems could repay from fare revenues.
4. Willamette Valley Rail Study. Should we go ahead with increased train study?
5. Mandate local building codes which recognize transit alternatives; i.e., reduce requirements for parking spaces if transit is available.

POLICY ISSUES

ADMINISTRATION AND SUPPORT SERVICES

Capitol Planning Commission

Issue:

Should the state eliminate the Capitol Planning Commission?

Executive Department

Issues:

1. Should the state budget for implementation of a lagged payroll system in 1981-83?
2. Should we budget to establish a payroll assessment based on prepaid state unemployment insurance fund in 1981-83?
3. Should we eliminate use of consultant services for general administration and management studies? Should we develop more formal ways to transfer technology between state agencies?
4. Should a home loan subsidy program or other benefit/incentive be provided to state employes (or just Management Service) when transferring from one location to another? This will address a growing problem of management losing flexibility in transferring employes because of the financial loss they must take to finance a home at a higher interest rate.
5. Personnel Division. Develop a policy on workers injured while working for the state who cannot return to their former state job which would require other agencies to accept these people for appropriate positions.

Department of General Services

Issues:

1. Should the state allow state agencies to purchase on a lease-cost basis rather than force them to use the state contracted price?
2. Should the state self-finance its Personal and Tort Liability bonds which are currently purchased from private insurance companies?
3. Should we reimburse local governments for costs of police and fire protections of state property? Should we reimburse local governments for costs of any special fire or police equipment required because of unique characteristics of state property?

4. Should we proceed to develop a single state-owned communications system? Should we provide General Fund support to complete development of the Department of Transportation's Microwave System?
5. Should the Department of General Services Purchasing Division be abolished? Should state agencies do their own purchasing with a post audit? (Replace central stores with a "systems contract" through competitive bid; i.e, J.K. Gill, Pacific Stationers, Boise Cascade Office Systems, etc.)

Boundary Commissions

Issue:

Should we budget to continue the three metropolitan boundary commissions in 1981-83?

Department of Revenue

Issues:

1. Should the state adopt specific payments in lieu of property tax to local governments? And, would this require a reduction in state revenue sharing?
2. Should general state revenue sharing with local governments be continued or should income and other taxes be reduced or abolished and the program itself be eliminated?
3. Should HARRP be continued, given the property tax relief program?
4. Should HARRP and property tax relief be abolished and state income taxes be reduced accordingly?